

# EUROPE, MIDDLE EAST AND AFRICA

ANTITRUST REVIEW 2021

# EUROPE, MIDDLE EAST AND AFRICA

**ANTITRUST REVIEW 2021** 

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This article was first published in July 2020

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Published in the United Kingdom
by Global Competition Review
Law Business Research Ltd
Meridian House, 34-35 Farringdon Street, London, EC4A 4HL
© 2020 Law Business Research Ltd
www.globalcompetitionreview.com

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ISBN: 978-1-83862-260-2

Printed and distributed by Encompass Print Solutions

Tel: 0844 2480 112

## **Contents**

Europe
Economics: Overview
European Union
Abuse of Dominance
Cartels and Leniency
Joint Ventures 44 Catriona Hatton and David Cardwell Baker Botts LLP
Merger Control
Pharmaceuticals 83  Jérémie Jourdan, James Killick, Assimakis Komninos, Strati Sakellariou-Witt and Axel Schulz  White & Case
Cyprus
Commission for the Protection of Competition

### Contents

### Denmark

Overview108
Olaf Koktvedgaard, Søren Zinck and Frederik André Bork Bruun & Hjejle
Merger Control
France
Overview
Competition Authority
Merger Control
Germany
Cartels
Federal Cartel Office
Merger Control
Private Antitrust Litigation

Greece
Overview
Norway
Competition Authority
Portugal
Overview
Competition Authority
Russia
Competition Authority
Spain
Competition Authority
Sweden
Overview

#### **Contents**

Competition Authority 28 Rikard Jermsten Director General
Switzerland
Overview
Turkey
Cartels
ELIG Gürkaynak Attorneys-at-Law
Dominance31 Gönenç Gürkaynak and Burcu Can ELIG Gürkaynak Attorneys-at-Law
Merger Control
Ukraine
Merger Control
United Kingdom
Cartel Enforcement
Merger Control

### Middle East and Africa

VdA

Angola
Overview
COMESA
Competition Commission
Israel
Overview
Mauritius
Competition Commission
Mozambique
Overview

## **Preface**

Global Competition Review is a leading source of news and insight on competition law, economics, policy and practice, allowing subscribers to stay apprised of the most important developments around the world.

GCR's Europe, Middle East and Africa Antitrust Review 2021 is one of a series of regional reviews that deliver specialist intelligence and research to our readers – general counsel, government agencies and private practitioners – who must navigate the world's increasingly complex competition regimes.

Like its sister reports covering the Americas and the Asia-Pacific region, this book provides an unparalleled annual update from competition enforcers and leading practitioners on key developments in both public enforcement and private litigation. In this edition, Sweden is a new jurisdiction alongside updates from the European Commission (including a new article on the abuse of dominance), Cyprus, Denmark, France, Germany, Greece, Norway, Portugal, Russia, Spain, Switzerland, Turkey, the United Kingdom, Ukraine, COMESA, Angola, Israel, Mauritius and Mozambique.

In preparing this report, Global Competition Review has worked with leading competition lawyers and government officials. Their knowledge and experience – and above all their ability to put law and policy into context – give the report special value. We are grateful to all the contributors and their firms for their time and commitment to the publication.

Although every effort has been made to ensure that all the matters of concern to readers are covered, competition law is a complex and fast-changing field of practice, and therefore specific legal advice should always be sought. Subscribers to Global Competition Review will receive regular updates on any changes to relevant laws during the coming year.

If you have a suggestion for a topic to cover or would like to find out how to contribute, please contact insight@globalcompetitionreview.com.

**Global Competition Review** 

London

June 2020

# **Turkey: Cartels**

### Gönenç Gürkaynak and Öznur İnanılır

ELIG Gürkaynak Attorneys-at-Law

#### In summary

This article discusses recent developments and information on cartels in Turkey

#### **Discussion points**

- Turkish cartel regulations
- Enforcement, proceedings and sanctions
- Recent developments and statistical data on cartel cases

#### Referenced in this article

- Law No. 4054 on the Protection of Competition
- Law No. 4077 on the Protection of Consumers
- Law No. 6352 on the Amendment to Certain Laws for Increasing the Efficiency of Judicial Services and the Suspension of Prosecution and Penalties Regarding Crimes Committed through Press
- Regulation on Active Cooperation for Discovery of Cartels
- Regulation on Monetary Fines for Restrictive Agreements, Concerted Practices. Decisions and Abuses of Dominance
- Block Exemption Communiqué No. 2002/2 on Vertical Agreements
- Guidelines on Vertical Agreements
- Treaty on the Functioning of the European Union
- Turkish Competition Authority
- Turkish Competition Board

The statutory basis for cartel prohibition is the Law on the Protection of Competition No. 4054, dated 13 December 1994 (the Competition Law). The Competition Law finds its underlying rationale in article 167 of the Turkish Constitution of 1982, which authorises the government to take appropriate measures to secure a free market economy. The Turkish cartel regime by nature applies administrative and civil (not criminal) law. The Competition Law applies to individuals and companies alike, if they act as an undertaking within the meaning of the Competition Law.

#### Substantive provisions for cartel prohibition

The applicable provision for cartel-specific cases is article 4 of the Competition Law, which lays down the basic principles of cartel regulation. The provision is akin to, and closely modelled on, article 101(1) of the Treaty on the Functioning of the European Union (TFEU). It prohibits all agreements between undertakings, decisions by associations of undertakings and concerted practices that have (or may have) as their object or effect the prevention, restriction or distortion of competition within a Turkish product or services market or a part thereof. Similar to article 101(1) of the TFEU, the provision does not give a definition of 'cartel'. Rather, it prohibits all forms of restrictive agreements, which would include any form of cartel agreement. Therefore, the scope of application of the prohibition extends beyond cartel activity. Unlike the TFEU, however, article 4 does not refer to 'appreciable effect' or 'substantial part of a market', and thereby excludes any *de minimis* exception as of yet. Therefore, for an infringement to exist, the restrictive effect need not be 'appreciable' or 'affecting a substantial part of a market'. The practice of the Competition Board (the Board) to date has not recognised any *de minimis* exceptions to article 4 enforcement either, though the enforcement trends and proposed changes to the legislation are increasingly focusing on *de minimis* defences and exceptions.

Article 4 also prohibits any form of agreement that has the potential to prevent, restrict or distort competition. Again, this is a specific feature of the Turkish cartel regulation system, recognising a broad discretionary power to the Board.

As is the case with article 101(1) of the TFEU, article 4 of the Competition Law lays down a non-exhaustive list of restrictive agreements.

The prohibition on restrictive agreements and practices does not apply to agreements that benefit from a block exemption or an individual exemption issued by the Board. To the extent not covered by the protection brought by the respective block exemption rules or individual exemptions, vertical agreements are also caught by the prohibition laid down in article 4.

The block exemption rules currently applicable are:

- Block Exemption Communiqué No. 2002/2 on Vertical Agreements;
- Block Exemption Communiqué No. 2008/2 on Technology Transfer Agreements;
- Block Exemption Communiqué No. 2008/3 for the Insurance Sector;
- Block Exemption Communiqué No. 2013/3 on Specialisation Agreements;
- · Block Exemption Communiqué No. 2016/5 on Research and Development Agreements; and
- Block Exemption Communiqué No. 2017/3 on Vertical Agreements in the Motor Vehicle Sector.

These are all modelled on their respective equivalents in EU legislation. The newest of these block exemptions, Block Exemption Communiqué No. 2017/3, sets out revised rules for the motor vehicles sector in Turkey, overhauling Block Exemption Communiqué No. 2005/4 for Vertical Agreements and Concerted Practices in the Motor Vehicle Sector. Restrictive agreements that do not benefit from either block exemptions under the relevant communiqué, or individual exemptions issued by the Board, are covered by the prohibition in article 4.

A number of horizontal restrictive agreement types, such as price-fixing, market allocation, collective refusals to deal (group boycotts) and bid rigging, have consistently been deemed to be per se illegal.

The Turkish competition regime also condemns concerted practices. The Competition Authority (the Authority) easily shifts the burden of proof in connection with concerted practice allegations through a mechanism called 'the presumption of concerted practice'. The definition of concerted practice in Turkey does not fall far from the definition used in EU competition law. A concerted practice is defined as a form of coordination between undertakings that, without having reached the stage where an agreement has been properly concluded, knowingly substitutes practical cooperation between them for the risks of competition. Therefore, this is a form of coordination, without a formal agreement or decision, by which two or more companies come to an understanding to avoid competing with each other. The coordination does not need to be in writing; it is sufficient if the parties have expressed their joint intention to behave in a particular way, perhaps in a meeting, via a telephone call or through an exchange of letters.

#### **Enforcement**

The national competition authority for enforcing cartel prohibition and other provisions of the Competition Law in Turkey is the Competition Authority, which has administrative and financial autonomy. It consists of the Board, Presidency and service departments. Five divisions with sector-specific work distribution handle Competition Law enforcement work through approximately 130 case handlers. The other service units comprise the department of decisions; the economic analysis and research department; the information management department; the external relations, training and competition advocacy department; the strategy development, regulation and budget department; and the cartel and on-site inspections support division (the leniency division). As the competent body of the Competition Authority, the Board is responsible for, *inter alia*, investigating and condemning cartel activity. The Board consists of seven independent members. The Presidency handles the administrative work of the Competition Authority.

A cartel matter is primarily adjudicated by the Board. Administrative enforcement is supplemented with private lawsuits. In private suits, cartel members are adjudicated before regular courts. In view of a treble damages clause allowing litigants to obtain three times their loss as compensation, private antitrust litigations increasingly make their presence felt in the cartel enforcement arena. Most courts wait for the decision of the Competition Authority and build their own decision on that decision.

#### **Proceedings**

The Turkish cartel regime does not recognise de minimis exceptions and there is currently no threshold for opening an investigation into cartel conduct. The Board is entitled to launch an investigation into an alleged cartel activity ex officio or in response to a notice or complaint. A notice or complaint may be submitted verbally or through a petition. The Competition Authority has an online system via which complaints may be submitted using the online form on the official website. In the case of a notice or complaint, the Board rejects the notice or complaint if it deems it not to be serious. Any notice or complaint is deemed rejected should the Board remain silent on the matter for 60 days. The Board will decide to conduct a pre-investigation if it finds the notice or complaint to be serious. It may then decide not to initiate an investigation. At this preliminary stage, unless there is a dawn raid, the undertakings concerned are not notified that they are under investigation. Dawn raids and other investigatory tools (eg, formal information request letters) are used during this pre-investigation process. The preliminary report of the Competition Authority experts will be submitted to the Board within 30 days of the assignment of the Authority's experts. The Board will then decide within 10 days whether to launch a formal investigation. If the Board decides to initiate an investigation, it will send a notice to the undertakings concerned within 15 days. The investigation will be completed within six months. If deemed necessary, this period may be extended by the Board only once, up to an additional six months.

Once the notice has been formally served, the investigated undertakings have 30 days to prepare and submit their first written defences. Subsequently, the main investigation report is issued by the Competition Authority. Once this is served on the defendants, they have 30 calendar days to respond, extendable for a further 30 days (this is the second written defence). The investigation committee will then have 15 days to prepare an additional opinion concerning the second written defence. The defending parties will have another 30 days to reply to the additional opinion (third written defence). When this reply is served on the Competition Authority, the investigation process will be completed (ie, the written phase of investigation involving the claim or defence exchange will close with the submission of the third written defence). An oral hearing may be held upon request by the parties. The Board may also decide ex officio to hold an oral hearing. Oral hearings are held between 30 and 60 days of the completion of the investigation process under the provisions of Communiqué No. 2010/2 on Oral Hearings before the Competition Board. The Board will render its final decision within 15 days of the hearing, if an oral hearing is held; otherwise, the decision is rendered 30 days after completion of the investigation process. It usually takes around two to three months (from the announcement of the final decision) for the Board to serve a reasoned decision on the counterpart.

#### Effect theory

Turkey is one of the 'effect theory' jurisdictions where what matters is the effect a cartel activity has produced on Turkish markets, regardless of the nationality of the cartel members, where the cartel activity took place or whether the members have a subsidiary in Turkey. In the past, the Board has refrained from declining jurisdiction over non-Turkish cartels or cartel members (eg, *The suppliers of rail freight forwarding services for block trains and cargo train services*, 16 December 2015, 15-44/740-267; *Güneş Ekspres/Condor*, 27 October 2011, 11-54/1431-507; *Imported Coal*, 2 September

2010, 10-57/1141-430; Refrigerator Compressor, 1 July 2009, 09-31/668-156; Şişecam/Yioula, 28 February 200 07-17/155-50; Gas Insulated Switchgear, 30 September 2004, 04-63/907-217), so long as there was an effect in the Turkish markets. However, the Board is yet to enforce monetary or other sanctions against firms located outside Turkey without any presence in Turkey, mostly owing to enforcement handicaps (such as difficulties of formal service to foreign entities).

#### Powers of investigation

The Competition Law provides a vast authority to the Competition Authority on dawn raids. A judicial authorisation is obtained by the Board only if the subject undertaking refuses to allow the dawn raid, which would also result in a fine. Although the mere wording of the Competition Law provides for employees to be compelled to provide verbal testimony, case handlers do allow delaying an answer so long as there is a quick written follow-up correspondence. Therefore, in practice, employees can avoid providing answers on issues about which they are uncertain, provided that a written response is submitted within a mutually agreed time limit. Computer records are fully examined by the experts of the Competition Authority, including, but not limited to deleted items.

Officials conducting an on-site investigation must be in possession of a deed of authorisation from the Board, which must specify the subject matter and the purpose of the investigation. The inspectors are not entitled to exercise their investigative powers (copying records, recording statements by company staff, etc) in relation to matters that do not fall within the scope of the investigation (ie, that which is written on the deed of authorisation).

The sole category of people participating in on-site inspections is members of staff of the Competition Authority. The members of staff have no duty to wait for a lawyer to arrive. That said, they may sometimes agree to wait for a short while for a lawyer to come but may impose certain conditions (eg, to seal filing cabinets or disrupt email communications).

#### Sanctions

In the case of a proven cartel activity, the companies concerned shall be separately subject to fines of up to 10 per cent of their Turkish turnover generated in the financial year preceding the date of the fining decision (if this is not calculable, the turnover generated in the financial year nearest to the date of the fining decision will be taken into account). Employees and managers of the undertakings or association of undertakings that had a determining effect on the creation of the violation are also fined up to 5 per cent of the fine imposed on the undertaking or association of undertaking.

The Competition Law makes reference to article 17 of the Law on Minor Offences to require the Board to take into consideration factors such as:

- · the level of fault and the amount of possible damage in the relevant market;
- the market power of the undertaking within the relevant market;
- the duration and recurrence of the infringement;
- cooperation or driving role of the undertaking in the infringement;
- · the financial power of the undertaking; and
- compliance with the commitments in determining the magnitude of the fine.

In line with this, the Regulation on Monetary Fines for Restrictive Agreements, Concerted Practices, Decisions and Abuses of Dominance (the Regulation on Fines) was enacted by the Competition Authority. The Regulation on Fines sets out detailed guidelines on the calculation of monetary fines applicable in the case of an antitrust violation. The Regulation on Fines applies to both cartel activity and abuse of dominance, but not to illegal concentrations. According to the Regulation, fines are calculated by first determining the basic level, which in the case of cartels is between 2 per cent and 4 per cent of the company's turnover in the financial year preceding the date of the fining decision (if this is not calculable, the turnover for the financial year nearest the date of the decision). Aggravating and mitigating factors are then factored in. The Regulation on Fines also applies to managers or employees who had a determining effect on the violation (such as by participating in cartel meetings and making decisions that would involve the company in cartel activity), and provides for certain reductions in their favour.

In addition to the monetary sanction, the Board is authorised to take all necessary measures to terminate a restrictive agreement, to remove all de facto and legal consequences of every action that has been taken unlawfully, and to take all other necessary measures to restore the level of competition and status as existed before the infringement. Furthermore, this type of restrictive agreement shall be deemed legally invalid and unenforceable with all its legal consequences. Similarly, the Competition Law authorises the Board to take interim measures until the final resolution on the matter, in case there is a possibility for serious and irreparable damages.

The sanctions that could be imposed under the Competition Law are administrative in nature. Therefore, the Competition Law leads to administrative fines (and civil liability) but no criminal sanctions. That said, there have been cases when the matter had to be referred to a public prosecutor after the Competition Law investigation was complete. On that note, bid rigging activity may be criminally prosecutable under section 235 et seq of the Turkish Criminal Code. Illegal price manipulation (ie, manipulation through misinformation or other fraudulent means) may also be punished with up to two years' imprisonment and a civil monetary fine under section 237 of the Turkish Criminal Code.

The above-mentioned sanctions may apply to individuals if they engage in business activities as an undertaking. Similarly, sanctions for cartel activity may also apply to individuals acting as the employees or board members or executive committee members of the infringing entities, if those individuals had a determining effect on the creation of the violation. Otherwise, there is no sanction specific to individuals.

#### Leniency programme

The Competition Law has undergone significant amendments, enacted in February 2008. The current legislation brings about a stricter and more deterrent fining regime, coupled with a leniency programme for companies.

The secondary legislation specifying the details of the leniency mechanism – namely, the Regulation on Active Cooperation for Discovery of Cartels (the Regulation on Leniency) – came into force on 15 February 2009. Further, the Guidelines on Explanation of the Regulation on Active Cooperation for Discovery of Cartels were published in April 2013.

With the enactment of the Regulation on Leniency, the main principles of immunity and leniency mechanisms have been set. According to the Regulation on Leniency, the leniency programme is only available for cartelists; it does not apply to other forms of antitrust infringement. A definition of cartel is provided in the Regulation on Leniency for this purpose. A cartelist may apply for leniency until the investigation report is officially served. Depending on the application order, there may be total immunity from, or reduction of, a fine. This immunity or reduction includes both the undertakings and its employees and managers, with the exception of the 'rig leader', which can only benefit from a second degree reduction of the fine. The conditions for benefiting from the immunity or reduction are also stipulated in the Regulation on Leniency. Both the undertaking and its employees and managers can apply for leniency.

A manager or employee of a cartelist may also apply for leniency until the investigation report is officially served. This application would be independent from any applications by the cartelist itself. Depending on the application order, there may be total immunity from, or reduction of, a fine for the manager or employee. The requirements for an individual application are the same as stipulated above.

#### Appeal process

As per Law No. 6352 on the Amendment to Certain Laws for Increasing the Efficiency of Judicial Services and the Suspension of Prosecution and Penalties Regarding Crimes Committed through Press, which took effect on 5 July 2012, the administrative sanction decisions of the Board can be submitted for judicial review before the administrative courts in Ankara by filing an appeal case within 60 days, upon receipt by the parties of the justified (reasoned) decision of the Board. As per article 27 of the Administrative Procedural Law, filing an administrative action does not automatically stay the execution of the decision of the Board. However, upon request of the plaintiff, the court, by providing its justifications, may decide the stay of the execution if the execution of the decision is likely to cause serious and irreparable damage, and if the decision is highly likely to be against the law (ie, showing of a prima facie case).

The judicial review period before the Administrative Court usually takes between 12 and 24 months. If the challenged decision is annulled in full or in part, the Administrative Court remands it to the Board for review and reconsideration.

Decisions of courts in private suits are appealable before the Supreme Court of Appeals. The appeal process in private suits is governed by the general procedural laws and usually lasts between 24 and 30 months.

A significant development in competition law enforcement was the change in the competent body for appeals against the Competition Board's decisions. The new legislation has created a three-level appellate court system consisting of administrative courts (as explained above), regional courts (appellate courts) and the High State Court. The regional courts will (1) go through the case file both on procedural and substantive grounds and (2) investigate the case file and make their decision considering the merits of the case. The decision of the regional court will be subject to the High State Court's review in exceptional circumstances, which are set forth in article 46 of the Administrative Procedure Law.

#### **Damages actions**

Similar to US antitrust enforcement, the most distinctive feature of the Turkish competition law regime is that it provides for lawsuits for treble damages. Thus, administrative enforcement is supplemented with private lawsuits. Article 57 et seq of the Competition Law entitle any person who shall be injured in their business or property by reason of anything forbidden in the antitrust laws to sue the violators for three times their damages plus litigation costs and attorney fees. The case must be brought before the competent general civil court. In practice, courts usually do not engage in an analysis as to whether there is actually a condemnable agreement or concerted practice, and wait for the board to render its opinion on the matter, therefore treating the issue as a prejudicial question. Since courts usually wait for the Board to render its decision, the court decision can be obtained in a shorter period in follow-on actions.

Turkish procedural law denies any class action or procedure. Class certification requests would not be granted by Turkish courts. Although article 25 of Law No. 4077 on the Protection of Consumers allows class action by consumer organisations, these actions are limited to the violations of Law No. 4077 and do not extend to cover antitrust infringements. Similarly, article 58 of the Turkish Commercial Code enables trade associations to take class actions against unfair competition behaviour, but this has no reasonable relevance to private suits under article 57 et seq of the Competition Law.

#### Legislative developments

The most recent change with respect to the Turkish cartel regime was the publication of the amended Guidelines on Vertical Agreements, which concluded two years' work by the Competition Authority. The amended version of the Guidelines includes internet sales, which are acknowledged to provide a wider data set that allows price comparison to consumers. Furthermore, revisions were also made concerning most favoured customers clauses, a contemporary topic deemed significant by competition authorities around the globe.

Otherwise, the most significant development regarding Turkish competition law is the Draft Proposal for the Amendment of the Competition Law (the Draft Law), which was submitted to the Grand National Assembly of Turkish Republic (Parliament) on 23 January 2014. The Draft Law became obsolete following the beginning of the new parliamentary legislative year. To reinitiate the parliamentary process, the Draft Law must again be proposed and submitted to the presidency of the Turkish Parliament. At this stage, it remains unknown whether Parliament or the government will renew the Draft Law. If it is not submitted to the presidency of the Turkish Parliament, it may be expected that the Competition Authority will take steps towards the amendment of certain articles of the Competition Law.

#### **Recent cases**

During the past year, there have not been any significant cartel decisions in which the Board imposed significant administrative monetary fines. In fact, there has been a decline in the number of cartel cases, and of investigations, with monetary fines.

According to the Competition Authority's 2019 annual report, 69 of the 312 cases the Board decided on related to competition law violations: 30 of those 69 cases related to article 4 of the Competition Law and 23 of 30 cases related to horizontal agreements.

The raw meatball decision is one of the most significant made by the Board in 2019 with regard to price-fixing arrangements (10 January 2019, 19-03/13-5). The decision concerns a preliminary investigation initiated against producers of raw meatballs (ciğ köfte) operating in the Gaziantep province of Turkey. The Board found concrete evidence of a price-fixing agreement, a mechanism for monitoring of that agreement, a punishment mechanism for cheating and the effects of this agreement on the market. However, instead of imposing an administrative monetary fine on the relevant undertakings, the Board decided to issue an opinion letter pursuant to article 9/3 of the Competition Law, indicating that the relevant undertakings should terminate the violation.

The Board has also levied an administrative monetary fine within an investigation launched against five undertakings and one association of undertakings active in cabotage Ro-Ro transportation lines in Turkey (18 April 2019, 19-16/229-101). The Board concluded that Tramola Gemi İşletmeciliği ve Ticaret AŞ (Tramola), Kale Nakliyat Seyahat ve Turizm AŞ (Kale Nakliyat), İstanbullines Denizcilik Yatırım AŞ (İstanbullines), İstanbul Deniz Nakliyat Gıda İnşaat Sanayi Ticaret Ltd Şti (İDN) and İstanbul Deniz Otobüsleri Sanayi ve Ticaret AŞ (İDO) had violated article 4 of the Competition Law by collectively determining prices. As the Board did not grant full immunity to the leniency applicant, it imposed administrative monetary fines on:

- Tramola and İstanbullines, equivalent to 4 per cent of their annual gross income;
- İDN and İDO, equivalent to 0.8 per cent of their annual gross income; and
- Kale Nakliyat, equivalent to 1.6 per cent of its annual gross income.

Moreover, the Board imposed an additional fine on İstanbullines for submitting incomplete information to the Competition Authority equal to one-thousandth of its annual gross income. The total amount of the fines imposed on all undertakings was 7.4 million lira.



**Gönenç Gürkaynak** ELIG Gürkaynak Attorneys-at-Law

Gönenç Gürkaynak is a founding partner of ELIG Gürkaynak Attorneys-at-Law, a leading law firm of 90 lawyers based in Istanbul, Turkey. Mr Gürkaynak graduated from Ankara University, Faculty of Law in 1997 and was called to the Istanbul Bar in 1998. Mr Gürkaynak received his LLM degree from Harvard Law School and is qualified to practise in Istanbul, New York, Brussels, and England and Wales (currently a non-practising solicitor). Before founding ELIG Gürkaynak Attorneys-at-Law in 2005, Mr Gürkaynak worked as an attorney at the Istanbul, New York and Brussels offices of a global law firm for more than eight years.

Mr Gürkaynak heads the competition law and regulatory department of ELIG Gürkaynak Attorneys-at-Law, which currently consists of 45 lawyers. He has unparalleled experience in Turkish competition law counselling issues with more than 20 years of competition law experience, starting with the establishment of the Turkish Competition Authority. Every year, Mr Gürkaynak represents multinational companies and large domestic clients in more than 35 written and oral defences in investigations of the Turkish Competition Authority, about 15 antitrust appeal cases in the high administrative court and over 85 merger clearances of the Turkish Competition Authority, in addition to coordinating various worldwide merger notifications, drafting non-compete agreements and clauses, and preparing hundreds of legal memoranda concerning a wide array of Turkish and European Commission competition law topics.

Mr Gürkaynak frequently speaks at conferences and symposia on competition law matters. He has published more than 200 articles in English and Turkish with various international and local publishers. Mr Gürkaynak also holds teaching positions at undergraduate and graduate levels at two universities, and gives lectures in other universities in Turkey.



Öznur İnanılır ELIG Gürkaynak Attorneys-at-Law

Öznur İnanılır joined ELIG Gürkaynak Attorneys-at-Law in 2008. She graduated from Başkent University, Faculty of Law in 2005 and following her practice at a reputable law firm in Ankara, she obtained her LLM degree in European law from London Metropolitan University in 2008. She is a member of the Istanbul Bar. Ms İnanılır became a partner within the regulatory and compliance department in 2016 and has extensive experience in all areas of competition law, in particular, compliance with competition law rules, defences in investigations alleging restrictive agreements, abuse of dominance cases and complex merger control matters. She has represented various multinational and national companies before the Turkish Competition Authority. Ms İnanılır has authored and co-authored articles published internationally and locally in English and Turkish pertaining to her practice areas.



ELIG Gürkaynak Attorneys-at-Law is committed to providing its clients with high-quality legal services. We combine a solid knowledge of Turkish law with a business-minded approach to develop legal solutions that meet the ever-changing needs of our clients in their international and domestic operations. Our competition law and regulatory department is led by partner Gönenç Gürkaynak, with three partners, four counsel and 40 associates.

In addition to unparalleled experience in merger control issues, ELIG Gürkaynak has vast experience in defending companies before the Turkish Competition Board in all phases of antitrust investigations, abuse of dominant position cases, leniency handlings, and before courts on issues of private enforcement of competition law, along with appeals of the administrative decisions of the Turkish Competition Authority.

ELIG Gürkaynak represents multinational corporations, business associations, investment banks, partnerships and individuals in the widest variety of competition law matters, while also collaborating with many international law firms.

During the past year, ELIG Gürkaynak has been involved in over 85 merger clearances by the Turkish Competition Authority, more than 35 defence projects in investigations, and over 15 antitrust appeals before the administrative courts. ELIG Gürkaynak also provided more than 75 antitrust education seminars to employees of its clients.

ELIG Gürkaynak has an in-depth knowledge of representing defendants and complainants in complex antitrust investigations concerning all forms of abuse of dominant position allegations, and all forms of restrictive horizontal and vertical arrangements, including price-fixing, retail price maintenance, refusal to supply, territorial restrictions and concerted practice allegations.

In addition to significant antitrust litigation expertise, the firm has considerable expertise in administrative law, and is well equipped to represent clients before the High State Court, both on the merits of a case and for injunctive relief. ELIG Gürkaynak also advises clients on a day-to-day basis on a wide range of business transactions that almost always involve antitrust law issues, including distributorship, licensing, franchising and toll manufacturing issues.

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ISBN: 978-1-83862-260-2